

Message Text

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ACTION IO-14

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FM AMEMBASSY VIENNA
TO SECSTATE WASHDC 4707
INFO USMISSION USUN NEW YORK

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UNIDO

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SUBJECT: UNIDO - CONFERENCE ON SPECIALIZED AGENCY CONSTI-
- TUTION

REF: STATE 7710

1. SUMMARY. THIS CABLE REPORTS ON DISCUSSION IN GROUP B VIENNA ON SUBJECT CONFERENCE RELATING TO ORGANIZATION OF WORK OF CONFERENCE, COMPOSITION OF DELEGATIONS, AND GROUP B COORDINATION IN NEW YORK. LOCAL EXPERTS WILL CARRY OUT STOCK-TAKING EXERCISE DURING WEEK OF JANUARY 16 WITH VIEW TO ASSISTING PREPARATIONS IN CAPITALS. PARAGRAPHS 8-10 CONTAIN MISSION SUGGESTIONS REGARDING USG APPROACH TO CONFERENCE.

2. GROUP B MET JANUARY 12 TO DISCUSS UPCOMING CONFERENCE IN NEW YORK ON ESTABLISHMENT OF UNIDO AS A SPECIALIZED AGENCY. CHAIRMAN (FRG) OUTLINED SECGEN'S PROPOSALS FOR ORGANIZATION OF WORK OF CONFERENCE BASED ON INFORMAL IN-
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FORMATION RECEIVED FROM UNIDO SECRETARIAT. (DOCUMENTS THEMSELVES, WHICH PRESUMABLY HAVE BEEN DISTRIBUTED TO MISSIONS IN NEW YORK, WERE NOT YET AVAILABLE IN VIENNA. TIMELY RECEIPT OF PROVISIONAL AGENDA IN REFTEL HELPED US TO CLARIFY PROCEDURAL POINTS FOR GROUP.) CHAIRMAN REPORTED THAT, ACCORDING TO UNIDO SECRETARIAT, SECGEN HAS OFFERED TO FACILITATE INFORMAL CONSULTATIONS IN NEW YORK

DURING WEEK OF FEBRUARY 13 WITH VIEW TO REACHING CONSENSUS ON NUMBER AND IDENTITY OF OFFICERS OF CONFERENCE, PROPOSALS FOR ORGANIZATION OF WORK, ETC., SO THAT THESE PROCEDURAL MATTERS CAN BE DISPOSED OF QUICKLY WHEN CONFERENCE OPENS FORMALLY ON FEBRUARY 20.

3. CHAIRMAN NOTED THAT SECGEN PROPOSALS FOR ORGANIZATION OF WORK ARE APPARENTLY BASED ON ASSUMPTION THAT CONFERENCE WILL MAKE MAXIMUM USE OF PREPARATORY WORK OF INTER-GOVERNMENTAL COMMITTEE (IGC), I.E., THAT TEXTS ACCEPTED IN COMMITTEE WITHOUT BRACKETS WILL NOT BE REOPENED. HE REPORTED THAT PHILIPPINE PERMREP (SIAZON), WHO WILL BE A LEADING G-77 SPOKESMAN AT CONFERENCE, ALSO FAVORS PICKING UP WHERE IGC LEFT OFF. MISSION'S CONTACTS WITH VIENNA-BASED REPS OF G-77 INDICATE THAT THOSE WHO HAVE SURVIVED PREVIOUS IGC BATTLES WIDELY SHARE THIS VIEW; NO ONE IS UNDER THE ILLUSION, HOWEVER, THAT ATTEMPTS TO RENEGOTIATE AGREED LANGUAGE CAN BE TOTALLY AVOIDED IN WIDER FORUM IN NEW YORK.

4. GROUP B DECIDED TO MEET DURING WEEK OF JANUARY 15 AS OPEN-ENDED WORKING GROUP TO REVIEW IN DETAIL RESULTS OF FIFTH SESSION OF IGC (DOCUMENT A/AC.180/12, MAY 26, 1977). PURPOSE WILL BE TO REFRESH MEMORIES OF THOSE WHO PARTICIPATED IN FIFTH SESSION, EDUCATE MANY NEWCOMERS WHO DID NOT, AND TAKE STOCK OF WHERE WE STAND WITH VIEW TO PREPARING LIMITED OFFICIAL USE

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CONCISE PAPER ON OUTSTANDING ISSUES. IT WAS AGREED THAT ANY SUCH PAPER WOULD BE STRICTLY INFORMAL DOCUMENT FOR PURPOSE OF ASSISTING MEMBERS IN INTERNAL PREPARATIONS FOR CONFERENCE AND IN NO SENSE A NEGOTIATING DOCUMENT. (U.S., FRANCE AND OTHERS HAD EMPHASIZED THAT THEY WOULD WELCOME DISCUSSION IN WORKING GROUP, BUT DID NOT EXPECT TO HAVE ANY INSTRUCTIONS FROM CAPITALS AT SUCH AN EARLY STAGE.)

5. DELEGATIONS FOR NEW YORK. IN RESPONSE TO QUESTION REGARDING PLANS FOR REPRESENTATION AT CONFERENCE, U.S.PERM REP SAID NO DECISION HAD BEEN MADE ON QUESTION OF USG ATTENDANCE, BUT HE PERSONALLY THOUGHT IT UNLIKELY USG WOULD FIELD DELEGATION WITH PLENIPOTENTIARY POWERS GIVEN OUR POSITION ON NEED FOR TWO-STAGE PROCEDURE. UK REPORTED THAT K.B. WINDSOR OF OVERSEAS DEVELOPMENT MINISTRY, WHO HAS REPRESENTED UK AT RECENT IDB AND PERMANENT COMMITTEE MEETINGS IN VIENNA, WOULD PROBABLY HEAD UK DEL WITH ASSISTANCE FROM VIENNA-BASED ALTERNATE PERMREP AND FONOFF LEGAL OFFICER PARRY. FINLAND SAID PERMREP (AMBASSADOR PIETINEN) WOULD HEAD FINNISH DEL AND HAVE ONE FONOFF REP FROM HELSINKI. AUSTRIAN DEL WILL BE LED BY PERMREP (WOLTE) WITH ASSISTANCE OF LANG FROM FONOFF LEGAL

DEPARTMENT. WOLTE NOTED THAT HE WOULD PROBABLY BE GIVEN AUTHORITY TO SIGN FINAL ACT, BUT NOT CONSTITUTION ITSELF; AUTHORITY TO SIGN CONSTITUTION WOULD, HE THOUGHT, REQUIRE APPROVAL OF COUNCIL OF MINISTERS AND THIS WOULD TAKE TIME TO ACCOMPLISH. FRG PERMREP (HOFFMANN) SAID THAT HE WOULD GO TO NEW YORK BUT COULD NOT ARRIVE BEFORE FEBRUARY 24; THEREFORE MOLTRECHT, MINISTERIAL DIRIGENT IN ECONOMIC COOPERATION MINISTRY, WOULD HEAD DELEGATION. ALTERNATE PERMREP CARSTENSEN, HANIEL OF ECON COOP MINISTRY AND KOCH FROM FINANCE MINISTRY WOULD ALSO ATTEND. HOFF-

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MANN SAID THAT AMBASSADOR VON HASSEL OF FRG MISSION NEW YORK WOULD PROBABLY BE INDIVIDUAL TO WHOM SIGNING AUTHORITY WOULD BE DELEGATED IF THIS BECAME NECESSARY, BUT HOFFMANN DOUBTED PERSONALLY THAT THAT POINT WOULD BE REACHED AT THIS CONFERENCE.

6. GROUP B WORK IN NEW YORK. CHAIRMAN PROPOSED THAT GROUP B CONTINUE TO CONSULT CLOSELY IN NEW YORK. THERE WAS NO DISSENT. IT WAS NOTED THAT GROUP B EXISTS AS A LEGAL ENTITY UNDER PRESENT UNIDO STRUCTURE AND WOULD CONTINUE SO UNDER PROVISIONS OF DRAFT CONSTITUTION, BUT THAT WESTERN INDUSTRIALIZED COUNTRIES HAVE NOT CUSTOMARILY MET AS "GROUP B" IN NEW YORK. THEREFORE, GROUP TERMINOLOGY MIGHT COME INTO QUESTION. THERE WAS CONSENSUS, HOWEVER, THAT THIS TECHNICAL QUESTION SHOULD BE DEALT WITH IN PRAGMATIC MANNER.

7. CARSTENSEN OF FRG ANNOUNCED THAT HE PLANS TO ARRIVE IN

NEW YORK ON WEDNESDAY FEBRUARY 15 TO ENGAGE IN PRELIMINARY CONSULTATIONS. (MISSION HAS LEARNED INDEPENDENTLY THAT AMBASSADOR MEHTA OF INDIA, WHO CHAIRED IGC, ALSO PLANS TO ARRIVE IN NEW YORK IN MIDDLE OF WEEK BEFORE CONFERENCE LIMITED OFFICIAL USE

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OPENS AND THAT SECRETARIAT OFFICIALS SYLLA, DIRECTOR OF CONFERENCE SERVICES DIVISION, AND MANECK, SECRETARY OF IDB IDB, ALSO PLAN TO ARRIVE SEVERAL DAYS IN ADVANCE. EXECUTIVE DIRECTOR KHANE WILL ATTEND CONFERENCE, BUT HAS TOLD PERMREP THAT HE WILL NOT BE AVAILABLE UNTIL FEBRUARY 20 BECAUSE OF PREVIOUS COMMITMENTS IN AFRICA.)

8. COMMENT: ON ASSUMPTION USG WILL PARTICIPATE IN CONFERENCE (AND WE SEE NOTHING TO BE GAINED BY ABSENTING OURSELVES AT THIS STAGE ON BASIS OF OUR UNHAPPINESS WITH PROCEDURES), MISSION URGES THAT DEPARTMENT UNDERTAKE INTENSIVE REVIEW OF DRAFT CONSTITUTION AND RELATED DOCUMENTS FROM BOTH TECHNICAL STANDPOINT AND POLITICAL OR PRESENTATIONAL STANDPOINT. WE SUGGEST THAT STIBRAVY, IF HE IS AVAILABLE, PARTICIPATE IN THIS REVIEW, ESPECIALLY SINCE HE WAS ONLY USG REPRESENTATIVE INVOLVED IN SOME OF BACK-STAGE NEGOTIATIONS DURING MEETINGS OF IGC. DESPITE WIDESPREAD DESIRE NOT TO REOPEN PREVIOUSLY NEGOTIATED TEXTS WE, OF COURSE SHOULD NOT HESITATE TO DO SO IF THEY CONTAIN LANGUAGE WHICH COULD CAUSE SIGNIFICANT PROBLEMS IN CONGRESSIONAL PRESENTATION. MISSION WILL FORWARD RESULTS OF GROUP B WORKING GROUP'S DELIBERATIONS (PARA 4 ABOVE) IF IT APPEARS THAT THESE WILL MAKE USEFUL CONTRIBUTION TO DEPARTMENT'S REVIEW.

9. SUGGEST DEPARTMENT TAKE CAREFUL LOOK AT IMPLICATIONS OF SIGNING FINAL ACT AS OPPOSED TO SIGNING CONSTITUTION, NOTING DISTINCTION MADE BETWEEN THESE TWO AUTHORITIES IN PARA 6 OF ANNOTATED PROVISIONAL AGENDA (REFTEL) AND BY AUSTRIANS (PARA 5 ABOVE).

10. IN LIGHT OF RELATIVELY LOW-KEY REPRESENTATION APPARENTLY BEING CONTEMPLATED BY OTHERS AS WELL AS OUR OBVIOUS LIMITED OFFICIAL USE

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PROCEDURAL RESERVATIONS, SUGGEST DEPARTMENT CONSIDER ACCREDITING DELEGATION CONSISTING OF PERMREP AND OFFICERS FROM IO/DHP, L, AND, AS APPROPRIATE, USUN, HOLDING IN RESERVE POSSIBILITY STEPPING UP LEVEL OF REPRESENTATION IF EVENTS AT CONFERENCE SO WARRANT. LEARY

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